# Not so close harmony

Cooperation modalities to strengthen higher education and research in developing countries

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#### **Contents of presentation**

#### 1. A short history of development cooperation in education

From fellowships to sector programmes

Paris Declaration (2005)

#### 2. Modalities of cooperation programmes

- 1.1. Objectives and funding arrangements
- 1.2. Capacity building/organizational development/partnerships
- 1.3. Programme objectives and programme ownership

#### 3. Changing contexts

- 2.1. Changes in international cooperation programmes
- 2.2. Changes in stakeholder interests
- 4. Inconsistencies in programme set-up
- 5. Challenges in coordination and harmonization



# A short history of development cooperation in education

- After the second world war many colonies became independent and development programmes were initiated
- Fellowship programmes were the first higher education programmes which aimed to strengten capacities in developing countries
- Followed by inter-university cooperation programmes
- Jomtien (1990) signaled the focus on basic education at the expense of support fot higher education
- Cooperation projects were replaced by support for sector programmes
- However, programmes for international cooperation in higher education with developing countries continued.
- Paris declaration (2005) called for more ownership in the South, coordination of programmes and harmonization of donor programme procedures.



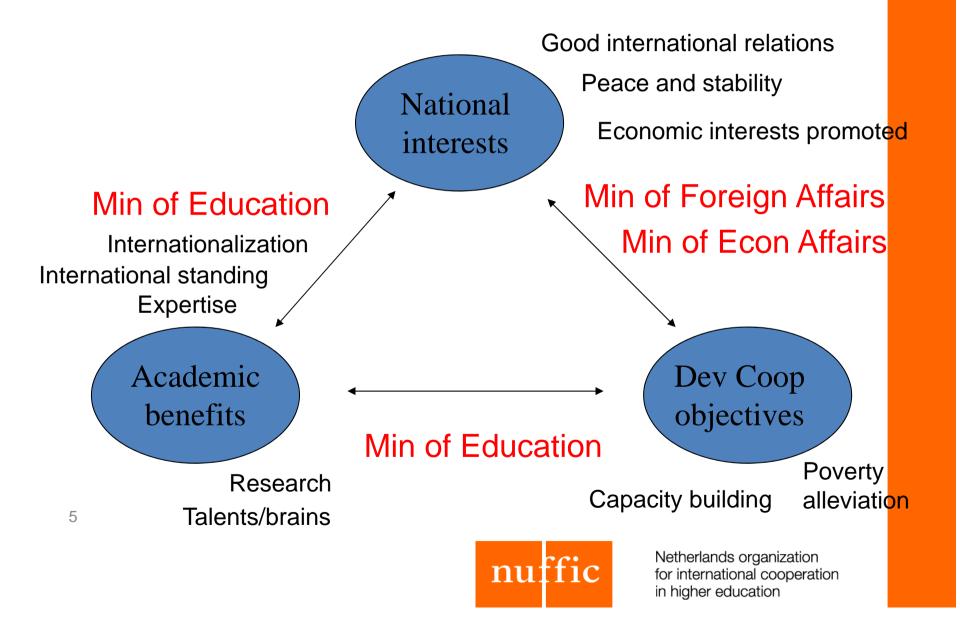
#### 2. Modalities of cooperation programmes

#### 2.1. Objectives and funding arrangements

- Three main orientations of programmes:
  - Developmental
  - Academic
  - Political and economic
- Linked to three major funders:
  - Ministry of Development/International Cooperation
  - Ministry of Education and Science
  - Ministry of Foreign Affairs/Economic Affairs
- Linked to interests:
  - Humanitarian
  - National academic
  - National diplomatic and economic



# Triangle of interests and benefits (North)



# Funding influences programme set-up

Orientation	Developmental	Developmental + Academic		
Specimen programme(s)	Sida bilateral research; Dutch NPT and NICHE	APPEAR; Norwegian NUFU; Belgian research programmes; Canadian UPCD; IAP; German DAAD programmes		
Prime source of funding	Development Cooperation	Development Cooperation + Ministry of Education		
Financing arrangement	Single source	Co-financing		
Intended beneficiaries	(HE and Research) Organizations in the South	HE institutions in the South and in the North		
Eligibility focus	Selected bilateral partner countries and priority sectors	Broad(er) in terms of countries and disciplines; mainly focused on HE institutions		
Supply or demand	Demand (sector plans; identification studies; organizations in the South)	Supply (initiated by institutions in the North)		
Modalities	Technical assistance	Linkages and partnerships		
Administrating authority	Development Cooperation Agency / IMO	Branch organization of universities or IMO		



#### 2. Modalities of cooperation programmes

#### 2.2. Capacity building/organizational development/partnerships

- Specific objectives of HE cooperation programmes:
  - a) capacity building (teaching, research, outreach);
  - b) organizational and/or institutional development;
  - c) research collaboration, and
  - d) networking between Southern and Northern partners.
- These objectives tend to overlap, or are combined
- Programme components are fairly standard and follow on from the specific objectives: <u>staff development</u>, <u>curriculum development</u>, <u>teaching</u> and research facilities, joint research activities, <u>staff and student</u> exchanges and <u>professional advice</u>.



# Typology of programmes by objective

Objectives	Capacity building	Organizational development		Networking		
Modalities	Service provision	Linkages			Partnerships	
Programmes	Sida research NPT NICHE DelPHE	Sida research NPT NICHE		NUFU VLIR-OI CIUF-CUD- PIC IAP DAAD programmes		Alfa EDULINK



# What is in fashion?





#### 3. Changing contexts

#### 3.1. Changes in international cooperation programmes

- Changes that have been introduced in varying degrees in the programmes have resulted in a stronger emphasis on:
  - alignment of HE collaboration programmes with (bilateral) sectoral aid;
  - demand drivenness and ownership in the South;
  - output financing;
  - fewer partner countries;
  - transparency in matching partners, or matching 'demand' and 'supply';
  - independent administration of programmes;
  - South-South collaboration and making use of local and regional expertise;
  - untying of aid.



# 2. Changing contexts

#### 2.2. Changes in stakeholder interests

- Institutions in the South
  - Demands increase; quality drops; relevance inadequate; gaps increase; cross-border providers compete
- Governments in the South
  - Financial constraints; brain drain; institutional weaknesses
- Institutions in the North
  - Enthusiasm to collaborate/co-fund is under pressure
- Governments in the North
  - Concerns about public goods; doubts about effectiveness of aid
- Funding agencies
  - Need to demonstrate impact, to align, to harmonize



# 4. Inconsistencies in programme set-up (a selection)

- The compatibility (or lack thereof) of the objectives of bilateral development policies and the objectives of international cooperation in higher education and networking
- The collaboration period of projects is usually too short to build up sustainable organizational capacities
- The principle of joint financing makes the interest of the Northern institutions in the partnership visible, but that at the same time the projects need to address the urgent needs of the Southern partner



# 5. Challenges in coordination and harmonization

- Government policies
  - lack of coherence
  - conflicts of interests
- Cooperation programmes differences in
  - objectives
  - priorities
  - criteria

13

- modalities
- time frames
- Institutional **strategies** (North and South)
  - lack of vision
  - conflicting priorities (internal politics)
  - poor communication
  - decentralized decision making



Thank you for your attention!

Reactions are welcome: aboeren@nuffic.nl

